





Why Data Culture Matters

21st -22nd September 2022, Doha, Qatar Pullman Hotel, Al Thuraya Ballroom - West Bay ورشـة العمل الإقليمية حول الـدور المتغير للإحصاءات الرسـمية في دولة قطر: ثقافة البيانات مهمة

> ۲۱-۲۱ سبتمبر ۲۰۲۲، الدوحة، قطر فندق بولمان الدوحة، قاعة الثريا - الخليج الغربي











# DATA GOVERNANCE vs DATA STEWARDSHIP: WHAT IS THE ROLE IN STREAMLINING THE NATIONAL STATISTICAL SYSTEM?: MALAYSIA'S EXPERIENCE

22<sup>nd</sup> September 2022 11.55 am - 12.10 pm

by:

Wan Mohd Shahrulnizam Wan Mohd Najuri

Senior Director
Department of Statistics, Malaysia











## **CONTENTS**







1	Introduction to DOSM Statistical System					
2	Introduction of Data Governance and Data Stewardship					
3	NSOs Roles in Data Governance					
4	Strengthening Malaysia Statistical System					
5	National Statistics and Data Council					
6	Malaysia's Data Governance : Core Areas					
7	Challenges					
8	Conclusion					



## INTRODUCTION TO DOSM STATISTICAL SYSTEM







#### **CENTRALISED STATISTICAL SYSTEM**

- The integration of the entire process of data collection, interpretation and dissemination is done under one roof.
- 'One stop centre' convenient and efficient for users to secure statistical materials in various fields from a single source.

#### **EVOLUTION**

Renamed as the
Department of Statistics
Malaysia (DOSM)
(Prime Minister's
Department)

On 10 March 2020, the DOSM is under the purview of Prime Minister's Department (Economy)

1949

1965

2018

2020

**Bureau of Statistics under the Statistics Act 1949** 

DOSM under the Ministry of Economic Affairs

#### **LEGISLATION**



LAWS OF MALAYSIA

Act 415

STATISTICS ACT1965

(REVISED-1989)

Under the **Statistics Act1965** (Revised – 1989), the functions of DOSM [**Section 2**] are:

To collect and interpret statistics for the purpose of formulation or implementation of government policies....



LAWS OF MALAYSIA

REPRINT

Act 16

CENSUS ACT1960 Incorporating all amendments up to 1 January 2006

Under Census Act 1960:

The Yang di-Pertuan Agong may, by notification in the Gazette, from time to time direct that a census to be taken throughout Malaysia of the Population, Agriculture, Trade, Labor, Industry, Commerce....

Statistics Act 1965 (Revised-1989)

Census Act 1960 (Revised-1969)



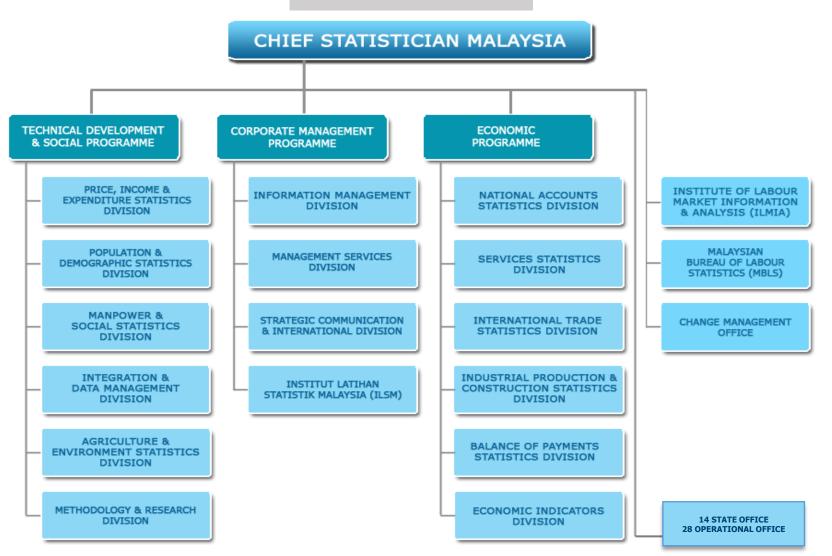
## INTRODUCTION DOSM STATISTICAL SYSTEM (cont'd)







#### **ORGANISATION CHART**



#### **Structure of DOSM**

- **3** Core Programmes
- **16** Divisions
- 2 Institutes
- 1 Change Management Office
- **14** State Offices
- **28** Operational Offices

Manpower: **3,426 people** 

14.6% professional





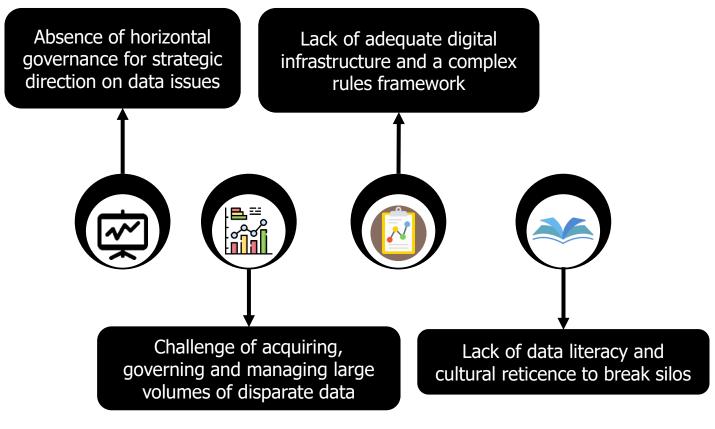
## The Need for Data Governance





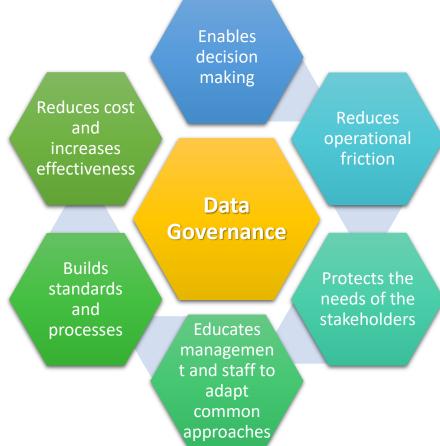


## Why do we need Data Governance?



#### **Benefits Data Governance:**

Data is an asset that MUST be managed from an agency-wide perspective.





# **Introduction of Data Governance and Data Stewardship**







"At a basic level, data governance and strategy oversight mean orchestrating people, processes & technology to ensure we use and manage data based on our principles – at global, regional or country level. In general, our governance should focus on creating value for stakeholders, in ways that help everyone get work done, with respect for rights, security, accountability & data quality."

- UN 2020-2022 -

## Change in the environment and new data ecosystem

- ✓ What will be the role of NSOs and official statistics in the society?
- ✓ How will NSOs respond to the new data ecosystem?
- ✓ How to built trust in producing statistics?
- ✓ How can we co-ordinate work and information between data and information provider?
- ✓ How can we become more user-centric (with real-time need) and ensure that the society maintains great trust in us?

- ➤ New demands and new opportunities were brought along by an increasingly interconnected, dynamic and digitized statistics.
- ➤ Data abundance, privacy protection, data security and accessibility issues has raised the importance of an advanced governance ecosystem.

Malaysia is adapting and evolving in the data ecosystem as well as data governance and data stewardship.





## **Data Governance and Data Stewardship**







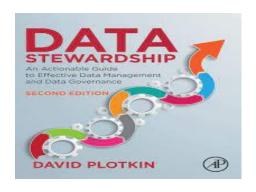


## **Data Governance**

A system of decision rights and accountabilities for the management of the availability, usability, integrity and security of the data and information to enable coherent implementation and co-ordination of data stewardship activities as well as increase the capacity (technical or otherwise) to better control the data value chain, and the resulting regulations, policies and frameworks that provide enforcement.



## DEFINITION





## **Data Stewardship**

- Data Stewardship is in general operating in service of, rather than in control of the data ecosystem
- Data Stewardship is not about getting/transferring ownership on data from custodian organizations, but rather sharing and collaboratively improving across the data ecosystem governance, data interoperability and production processes, know-how and technology, literacy and communication

"There are no globally agreed definitions of data governance or data stewardship. The concept of data governance has been interpreted in a variety of ways."

UNESCAP Committee on Statistics Eighth session Bangkok and online, 23–25 August 2022



## **NSOs Roles in Data Governance**







Roles to be considered by NSOs in perspective of new data ecosystem.

- 1. Encourage other government bodies to review their data quality, especially for administrative sources.
- 2. Initiate discussions within national governments on how they could be involved in the elaboration of national data strategies, either in an advisory or leadership role.
- 3. Start discussions within the national governments in order to establish a legal system enabling use of data.
- 4. Develop analytical capabilities, more specifically in the areas of data literacy, data science and data engineering, to support effective data management.
- 5. Work closely with the international community in sharing experience in data governance.



## **Sound Governance and Coordination**







## The advantages of sound governance and coordination:

- Efficiency and synergies of operations by avoiding overlapping efforts, duplication of work and reducing the response burden through data sharing
- Effectiveness by addressing demands for data and statistics in an organized and timely manner through the capability to jointly produce expected outputs
- Quality, coherence, comparability and accessibility of data and statistics within and across domains through the harmonization of methodology, classifications and dissemination channels
- Develop a corporate identity, and secure trust in data and statistics.

Source: UNSD



## **Strengthening Malaysia Statistical System**







#### Governance Agenda

The strengthening of the National Statistics System will have a positive impact, including ensuring the availability of more comprehensive data in the government sector in formulating short-term and long-term national policies.

- 1 Change Management Office (CMO)
- 2 National Statistics and Data Council
- 3 Chief Data Officer (CDO)
- 4 Amendments of Statistics Act 1965 (Revised 1989)
- **5** National Big Data Analytic Centre (NBDAC)
- 6 DOSM as the Central Agency
- **7** Capacity Building:
  - Organisational Restructuring
  - Subject Matter Expert
  - Statistics Intelligence Centre of Excellence



## **National Statistics and Data Council**







#### Governance Agenda

- The National Statistics and Data Council has been formed as the highest advisory body with regards to national data and analysis in the country that will provide guidelines to strengthen the management of the national statistics system.
- Chaired by the Prime Minister, members in the National Statistics and Data Council includes nine Cabinet members or their deputies, Chief Secretary to the Government, Chief Statistician as well as technocrats, academicians and representatives from the private sector.
- Executive Committee (EC) of the National Statistical and Data Council consist of 4 clusters:
  - Economy, Agriculture and Industry Cluster;
  - Infrastructure, Technology and Environment;
  - Wellbeing, Security and Health Cluster;
  - Education, Social and Population Cluster.
- Moving forward, the statistics and data council at the state and district level will also be established to support the National Statistics and Data Council's agenda at the federal level.





# **State Statistics and Data Council and District Statistics and Data Council**







## Governance Agenda

#### **State Statistics and Data Council**

- State Statistics and Data Council will be established as the highest Council at the state level in planning and determining the direction to strengthen the coordination of state and district statistics.
- Chaired by the State Chief Minister, members in the State Statistics and Data Council includes heads of state governments.

#### **District Statistics and Data Council**

- District Statistics and Data Council is responsible to report the implementation of statistical activities for each district to the State Secretary who is a member of State Statistics and Data Council. This council also responsible to formulate strategy, coordination governance and data management of the public and private sectors at the district level.
- Chaired by the District Officer, members in the District Statistics and Data Council includes government chief officers from various agencies in the district.



## **Data Governance: Core Areas**







## There are 6 core areas for data governance framework

### **People and Culture**

- Chief Data Officers (CDOs)
- Statistical Competencies
   Development Programme (SCDP)
- Data Scientists SAS
- Big Data Analytics Core Team
- Subject Matter Experts (SMEs)

#### **Policies, Standards and Guidelines**

- Statistics Act 1965 (revised 1989)
- Census Act 1960
- DOSM Strategic Plan
- General Statistical Business Process Model (GSBPM)
- Generic Activity Model for Statistical Organisations (GAMSO)
- Statistical Business Architecture (SBA)
- Micro Data Dissemination Policy

### **Data Quality**

- Generic National Quality Assurance Framework (g-NQAF)
- Sound Methodology



### **Partnership**

- MOU's for Data Sharing
- Collaboration with Agencies

# **Data Protection & Privacy; Ethics; Security**

- Public Sector Data Sharing Policy (DPDSA)
- National Data Sharing Policy (NDSP)
- Personal Data Protection Act 2010 (PDPA)

#### **Technology**

- National Enterprise-Wide Statistical System (NEWSS)
- Integrated Population Census System (MyIPCS)
- StatsBDA
- StatsDW
- Stats Geoportal
- OpenDOSM

Source: United Nations' "Data Strategy of the Secretary-General for Action by Everyone, Everywhere, 2020-2022"



## **People and Culture**







Stewardship Agenda



Under the strengthening of national statistical system, **DOSM has designated Chief Data Officers (CDOs)** 

Who serve as Chief Data Officer in:

- Ministries/Agencies
- State level
- District level



In order to enhance capacity building of statisticians:

Statistical Competencies Development Programme (SCDP)

This programme (3 months course) was created for new statisticians to develop their skills and knowledge in statistical subject matter and tools.

A group of certified statisticians who has undergone SAS course.

Big Data Analytics Core Team
 A team specialized for analyzing big data.

Subject Matter Experts (SMEs)

SMEs specialized in national account, data scientist, survey methodology, labor force, population and demography.



## **Policies, Standards and Guidelines**







### Governance Agenda

# Statistics Act 1965 (revised 1989) and Census Act 1960 (revised 1969)

to empower and support the strengthening of the National Statistical System.

#### **LEGISLATION**

Statistics Act 1965 (Revised-1989) LAWS OF MALAYSIA

LAWS OF MALA

Act 415

STATISTICS ACT1965
(REVISED-1989)

Under the **Statistics Act1965** (Revised – 1989), the functions of DOSM [**Section 2**] are:

To collect and interpret statistics for the purpose of formulation or implementation of government policies.... Act 16

CENSUS ACT1960
Incorporating all amendments up to 1
January 2006

Variable 1

LAWS OF MALAYSIA

Under Census Act 1960:

The Yang di-Pertuan Agong may, by notification in the Gazette, from time to time direct that a census to be taken throughout Malaysia of the Population, Agriculture, Trade, Labor, Industry, Commerce....

Census Act 1960 (Revised-1969)



## **DOSM Strategic Plan**



To ensure that DOSM remains relevant in the delivery of statistical services, the plans as below have been designated for better governance and future needs.

- DOSM Strategic Plan, 2021-2025
- ILSM Strategic Plan, 2021-2025
- DOSM Digitalisation Strategic Plan, 2021-2025
- Information Technology Strategic Plan, 2021-2025

**DOSM Strategic Plan (DSP) 2021-2025** which highlights better accessing data where:

- DOSM as a Central Agency will be capable to access and share data at granular level.
- National Statistics and Data Council which is lead by the Prime Minister and DOSM as a Central Agency for statistical matters will drive better access of data for all users.



## Policies, Standards and Guidelines (cont'd)







#### Governance Agenda

## **General Statistical Business Process Model (GSBPM)**

The GSBPM adopted by DOSM and has always been the reference in modernising the core functions through ICT such as National Enterprise-Wide Statistical System (NEWSS) and StatsDW.

Specify needs	Design	Build	Collect	Process	Analyse	Disseminate	Evaluate	
1.1 Identify needs	2.1 Design outputs	3.1 Reuse or build collection instruments	4.1 Create frame and select sample	5.1 Integrate data	6.1 Prepare draft outputs	7.1 Update output systems	8.1 Gather evaluation inputs	
1.2 Consult and confirm needs	2.2 Design variable descriptions	3.2 Reuse or build processing and analysis components	4.2 Set up collection	5.2 Classify and code	6.2 Validate outputs	7.2 Produce dissemination products	8.2 Conduct evaluation	
1.3 Establish output objectives	2.3 Design collection	3,3 Reuse or build dissemination components	4.3 Run collection	5.3 Review and validate	6.3 Interpret and explain outputs	7.3 Manage release of dissemination products	8.3 Agree an action plan	
1.4 Identify concepts	2.4 Design frame and sample	3.4 Configure workflows	4.4 Finalise collection	5.4 Edit and impute	6.4 Apply disclosure control	7.4 Promote dissemination products		
1.5 Check data availability	2.5 Design processing and analysis	3.5 Test production systems		5.5 Derive new variables and units	6.5 Finalise outputs	7.5 Manage user support		
1.6 Prepare and submit business case	2.6 Design production systems and workflow	3,6 Test statistical business process		5.6 Calculate weights				
		3.7 Finalise production systems		5.7 Calculate aggregates				
				5.8 Finalise data files				





# **Generic Activity Model for Statistical Organisations (GAMSO)**

Strategy & Leadership													
Define vision			Govern & lead			Ma	Manage strategic collaboration & cooperation						
Capability Development						(	Corpo	rate S	uppo	rt			
Plan capability improvements	Develop capability improvements	Monitor capability improveme nts	Transfer support of capability improvements	Manage business performance & legislation	Manage statistical methodol ogy	Manage quality	Manage information & knowledge	Manage consumers	Manage data suppliers	Manage finances	Manag e human resourc es	Manage IT	Manage buildings & physical space
Production													
Generic Statistical Business Process Model													

DOSM also adopted GAMSO that extends and complements the GSBPM by adding additional activities needed to support statistical production.



## Policies, Standards and Guidelines (cont'd)



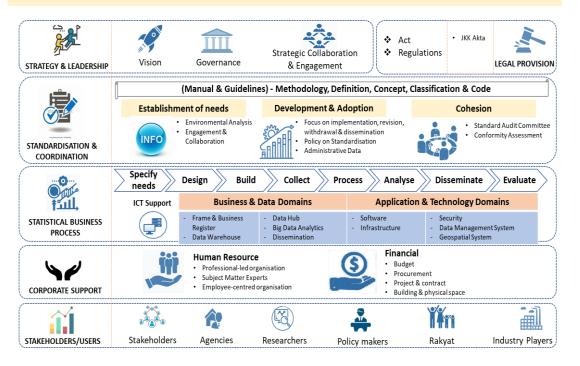




#### Governance Agenda

## **Statistical Business Architecture (SBA)**

Covers all activities undertaken by a National Statistical Organisation (NSO) to conceptualise, design, build and maintain information and application resources used in the production of statistical outputs.



## **Micro Data Dissemination Policy**

Guidelines for the handling and provision of micro data to users. This policy is prepared in accordance with the provisions of Section 4.(2) of the Statistics Act 1965 (Revised-1989) and aims to:

- i. Provide systematic guidelines in the process compilation and access to micro data;
- ii. Create uniform and user-friendly micro data request and dissemination procedures;
- ii. Ensure the confidentiality of respondent/organization information is always maintained.



## **Partnerships**







#### Stewardship Agenda

## Memorandum of Understanding (MOU) for Data Sharing

DOSM has been working in close collaboration with both government & non-government agencies through **38 MOUs** as the initiative to established strategic partnerships to increase the use of statistics.





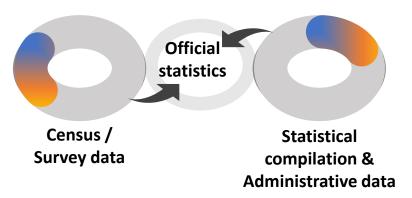






## **Collaboration with Agencies**

Collaboration between producers and users within Government and across other communities (i.e. private sector, academia etc.) and improved coordination by brokering new partnerships to ensure data of public interest that is relevant, interoperable, comparable, and meets needs.



A total of 122 agencies shares data with DOSM in various medium:

Categories	Num. of Agency
Government	70
Statutory Body	32
Private	20



## **Technology**







20

#### Stewardship Agenda

Currently, DOSM has modernized the process of data production, storage, dissemination through latest technologies such as National Enterprise-Wide Statistical System, NEWSS (centralized system for operational and data capture purposes), StatsDW (Data Warehouse) and Integrated Population Census System which support the operation and processing of data for Malaysia Population and Housing Census 2020.



National Enterprise-Wide Statistical System



StatsDW (Data Warehouse)

Integrated Population Census System (MyIPCS)



#### **SELF RESPONSE VIA** e-CENSUS **ONLINE** Online declaration **COMPUTER ASSISTED CATI TELEPHONE INTERVIEW** Telephone interview **COMPUTER ASSISTED** CAPI PERSONAL INTERVIEW Face to face interview using **PAPI** PAPER AND PEN **INTERVIEW** Face to face interview DOPU **DROP OFF AND PICK UP** Self declaration by

respondent

**Census Mode** 



## Technology (cont'd)







Stewardship Agenda





#### **Trade by Enterprise Characteristic (TEC)**

Integration of MSBR micro data and international trade to obtain more information without conducting surveys

#### **Price Intelligence (PI)**

Extract the prices of selected products from the internet through web crawling methods

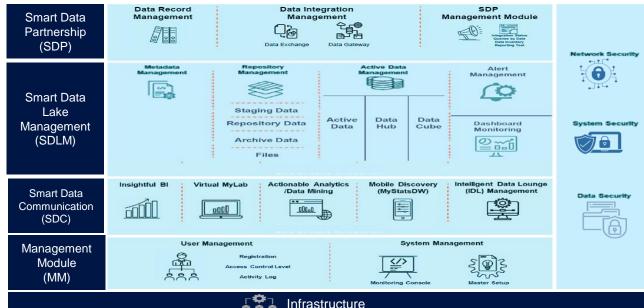


#### **Public Maturity Assessment on Official Statistics (PMAOS)**

Determine the "degree of happiness" of the community on the official statistics published through sentiment analysis



StatsDW will facilitate the storing, retrieving, processing activities of data for more efficient organising, administration, governing and securing of datasets. Now, StatsDW has enable DOSM to become the central data repository platform to other government agencies and has integrate with several government agencies system through API for data sharing.





## **Technology (cont'd)**



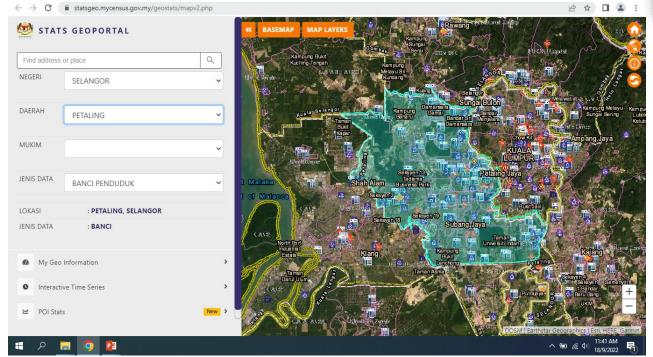




Stewardship Agenda

## **Stats Geoportal**

Stats Geoportal was developed to facilitate access to various geospatial information that is essential in planning and development. Stats Geoportal provide services to the people through online to obtain Malaysian mapping information.



## **OpenDOSM**



# OpenDOSM is an alternative platform for open data on official statistics produced by DOSM.

This is an initiative to expand the open data audience and to promote open data usage among public.

Datasets available here covers wide range of topics, including, social, economic & financial and environment.



## **Data Protection & Privacy; Ethics; Security**







#### Governance Agenda

# Public Sector Data Sharing Policy (DPDSA) and National Data Sharing Policy (NDSP)

There are **two policies** related to data sharing between government agencies:

- Public Sector Data Sharing Policy (DPDSA) published by Malaysian Administrative Modernisation & Management Planning Unit (MAMPU). This policy provides guidance to Public Sector Agencies in implementing authentic, secure and effective data sharing by emphasizing compliance with data sharing principles and the provision of an efficient and secure data sharing ecosystem.
- National Data Sharing Policy (NDSP) published by the Ministry of Communications and Multimedia.

Both policies needed permission from data owners to users for access to micro data at agency level.

#### Personal Data Protection Act 2010 (PDPA)

**Personal Data Protection Act 2010 (PDPA)**, which deals with personal data and focuses on regulating the processing of 'personal data' in commercial transactions. The PDPA is an Act that regulates the processing of personal data in regard to commercial transactions. It was gazetted in June 2010. This Act regulates all companies who process personal data in commercial transactions.



## **Data Quality**







Governance Agenda

## **Generic National Quality Assurance Framework (g-NQAF)**

To maintain a culture of quality in the organization as well as supporting quality improvement from time to time.

## **Sound Methodology**

Referring to international manual and recommendation includes framework and guideline.

i.e. A Handbook of Principles and Practices Using Administrative and Secondary Sources for Official Statistics.



## **Challenges**







- 1. Tools and Technology
- 2. Lack of Mutual Agreement
- 3. Legal and Regulatory Frameworks
- 4. Inconsistencies in Methodology and specifications
- 5. Insufficient Data Literacy
- 6. Capacity Building
- 7. Advocate for and Promote a Rich and Flourishing Data Ecosystem



## **Moving Forward**







- 1. As new data sources become available and the society's expectations are changing regarding what new information data and statistics can provide, DOSM is moving towards developing data governance and data stewardship frameworks.
- 2. DOSM took into consideration the six core areas as mentioned by United Nations in order to develop our own data governance and data stewardship frameworks.
- 3. Effective communication promoting DOSM's statistical services is crucial for creating win-win partnerships with policy makers, other government agencies either at federal or state levels and the private sector.
- 4. The international statistical bodies could establish standard data governance and data stewardship frameworks as reference for NSOs to build their own frameworks.

#### "STATISTICS BLOOM IN HARMONY"

Doesn't matter far or near Strength in numbers we don't live in fear

Birds of feather flock together Statistics our form of adour We, will always live it up

So let us live in solidarity
And in the world arena we'll succeed
It is statistics that will come to be
The reason we will bloom in
harmony

Everybody undivided
Data's where our hearts reside in
There will always be a bind

Just like fire that ignites That's how brightly lit our dreams are We'll reach higher than the stars

Sending love to one another Leaving no one in a slumber We will stand with unity

Mustering our courage while Embracing our disparities We'll achieve our victory

One dream with unity
One love with harmony



STATISTICS BLOOM IN HARMONY" VIDEO

https://bit.ly/StatisticsBloomInHarmony

## **THANK YOU**











**StatsMalaysia** 

www.DO\$M.gov.my













